

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 IO-13 ERDA-05 CIAE-00 H-01 INR-07

L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01

SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05

ACDA-07 NRC-05 CU-02 DHA-02 OES-06 EB-08 FEA-01

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FM AMEMBASSY BONN

TO SECSTATE WASHDC 7060

INFO AMEMBASSY MOSCOW

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION USBERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 05763

E.O. 11652: GDS

TAGS: PFOR, PGOV, UR, GW, WB

SUBJECT: REPORT ON VAN WELL'S VISIT TO MOSCOW

REFS: (A) BONN 5658; (B) MOSCOW 4128

BEGIN SUMMARY: FRG BRIEFING TO THE BONN GROUP ON VAN WELL'S TRIP TO MOSCOW CONFIRMS AMEMBASSY MOSCOW REPORT (REF B) THAT SOVIETS ARE INTERESTED IN IMPROVING FRG/USSR RELATIONS IN SPITE OF DIFFERENCES OVER BERLIN. TREATMENT OF BERLIN IS A MAJOR BARRIER TO CONCLUSION OF SEVERAL AGREEMENTS AND, ALTHOUGH THERE MAY HAVE BEEN SOME PROGRESS TOWARD A RESOLUTION OF THIS PROBLEM, NO AGREEMENT HAS BEEN REACHED. END SUMMARY.

1. AT MARCH 29 BONN GROUP MEETING, FRG REP (HENZE) REPORTED ON POLITICAL DIRECTOR VAN WELL'S DISCUSSION
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OF BERLIN ISSUES IN MOSCOW. HIS REPORT, SUMMARIZED IN THE FOLLOWING PARAGRAPHS, LARGELY CONFIRMED THE SUBSTANCE OF REF B AND PROVIDED SOME ADDITIONAL DETAILS.

2. FRG HAD THE IMPRESSION AT THE MEETING THAT THE SOVIETS ARE INTERESTED IN IMPROVING SOVIET-FRG RELATIONS. BOTH SIDES REALIZED THAT THE DEVELOPMENT OF BILATERAL

RELATIONS COULD SUFFER FROM THE BERLIN PROBLEM, BUT THE SOVIETS SAID THAT THIS NEED NOT BE THE CASE. THE SOVIETS EXPRESSED THE VIEW THAT THE TWO SIDES SHOULD NOT PLACE EMPHASIS ON THEIR DIVERGENT VIEWPOINTS BUT SHOULD DEVELOP RELATIONS ON THE BASIS OF THE QUADRI-PARTITE AGREEMENT. ALTHOUGH THE SOVIETS NORMALLY COMPLAIN ABOUT FRG ACTIVITIES IN BERLIN, THEY FAILED TO DO SO THIS TIME. THE SOVIET DESIRE APPEARS TO BE TO FIND PRAGMATIC SOLUTIONS WHICH LEAVE UNAFFECTED THE RESPECTIVE LEGAL POSITIONS.

3. CULTURAL PROTOCOL: NO FINAL AGREEMENT WAS REACHED WITH THE SOVIETS. ONE OF THE MAIN PROBLEMS IS PARTICIPATION IN CULTURAL EXCHANGES BY INSTITUTES WHICH ARE MEMBERS OF THE GERMAN RESEARCH SOCIETY (DEUTSCHE FORSCHUNGSGEMEINSCHAFT). WHILE THE SOVIETS ARE PREPARED TO ACCEPT THE PARTICIPATION OF MEMBER INSTITUTES LOCATED IN BERLIN WHICH ARE NOT FRG GOVERNMENT ORGANIZATIONS (E.G., THE HAHN-MEITNER INSTITUTE), THEY ARE NOT PREPARED TO ACCEPT THE PARTICIPATION OF THE GERMAN ARCHAEOLOGICAL INSTITUTE, WHICH THEY CONSIDER A FEDERAL GOVERNMENT INSTITUTION. THE DECISIVE DISTINCTION FOR THE USSR IS NOT FRG FINANCIAL SUPPORT BUT ORGANIZATION AND CONTROL.

4. SCIENTIFIC-TECHNICAL COOPERATION AGREEMENT: THE SOVIETS HAVE ACCEPTED THE FRANK-FALIN CLAUSE, I.E., STATING THAT THE AGREEMENT IS EXTENDED TO BERLIN IN ACCORDANCE WITH THE QUADRI-PARTITE AGREEMENT (QA).
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THE PROBLEM IS HOW TO SECURE THE PARTICIPATION OF BERLIN INSTITUTIONS. THERE WAS SOME DISCUSSION ABOUT THE POSSIBILITY OF BOTH SIDES MAKING UNILATERAL STATEMENTS, AT THE TIME OF CONCLUDING THE AGREEMENT, BUT NOT AGREEMENT WAS REACHED.

5. MIXED ECONOMIC COMMISSION: THERE ALSO WAS NO RESOLUTION OF THE IMPASSE OVER THE PARTICIPATION OF AN OFFICIAL FROM THE BERLIN-BASED GERMAN ECONOMIC RESEARCH INSTITUTE (DIW) WHICH BROKE UP LAST OCTOBER'S MEETING OF THE WORKING GROUP OF THE MIXED ECONOMIC COMMISSION. THE SOVIETS CONTINUED TO OPPOSE THE INCLUSION OF A BERLINER IN THE FRG "DELEGATION," BUT THEY SUGGESTED A CHANGE IN TERMINOLOGY WHICH MIGHT SOLVE THE PROBLEM. THE PROTOCOL OF THE MEETING WOULD STATE THAT "THE LIST OF PARTICIPANTS (RATHER THAN 'DELEGATIONS') IS ATTACHED," AND THAT LIST OF PARTICIPANTS WOULD BE SUBDIVIDED INTO "MEMBERS OF THE WORKING GROUP" AND "EXPERTS." THE BERLINER WOULD FALL IN THE LATTER CATEGORY. THE FRG

REPORTEDLY RESERVED ITS POSITION, STATING THAT IT
SHOULD BE MADE CLEAR THAT REPRESENTATIVES OF THE BERLIN
ECONOMY ARE PART OF THE FRG DELEGATION AND

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THEREFORE COULD BE PART OF THE WORKING GROUP. THE FRG
DID, HOWEVER, AGREE TO CONSIDER THE SOVIET PROPOSAL.

6. DOUBLE TAXATION AGREEMENT: THE USSR IS REPORTEDLY
MORE INTERESTED IN A COMPREHENSIVE TREATY THAN IS THE
FRG AND SUGGESTED THAT THE FRANK-FALIN CLAUSE COULD BE
EMPLOYED TO EXTEND IT TO BERLIN. THE FRG IS
APPARENTLY PRIMARILY CONCERNED WITH PROVISIONS RELATING
TO TAXES ON THE SALE OF LICENSES OF TECHNOLOGY AND
SUGGESTED A SIMPLE EXCHANGE OF NOTES RATHER
THAN A FULL TREATY. THE FRG IS CONSIDERING THE MATTER.

7. INTERNATIONAL SPORTING EVENTS: THE SOVIETS REFERRED
TO THEIR PROTEST OF LAST YEAR IN CONNECTION WITH THE
WORLD SPEED SKATING CHAMPIONSHIPS AND MADE IT CLEAR

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THAT THEY WANT INVITATIONS TO BE ISSUED BY THE BERLIN SENAT OR THE BERLIN CHAPTER OF THE HOST SPORTING ORGANIZATION. THE FRG MADE IT CLEAR THAT SPORTING ORGANIZATIONS ARE NOT GOVERNMENT INSTITUTIONS AND CANNOT BE COMPELLED TO ISSUE INVITATIONS. IT DID AGREE TO DISCUSS THE PROBLEM WITH THE SPORTS ORGANIZATIONS.

8. CSCE FOLLOW-UP CONFEREN: VAN WELL MENTIONED THE BERLIN PROBLEM IN CONNECTION WITH THE BREZHNEV PROPOSAL FOR ENVIRONMENTAL, TRANSPORTATION, AND ENERGY CONFERENCES. HE SAID THE CONFERENCES SHOULD TAKE PLACE WITHIN THE ECE, WHERE CERTAIN PRACTICES CONCERNING BERLIN HAVE DEVELOPED, IN ORDER TO AVOID PROBLEMS WHICH WOULD ARISE IF THE CONFERENCES TOOK PLACE OUTSIDE THE ECE FRAMEWORK.

9. APART FROM THE BRIEFING GIVEN TO THE BONN GROUP, GERMAN NEWSPAPERS REPORTED ON MARCH 30 THAT THE GERMAN SPORTS FEDERATION (DSB) AND SOVIET SPORTS MINISTER PAWLOW SIGNED ON MARCH 29 A PROTOCOL GOVERNING ATHLETIC RELATIONS BETWEEN THE FRG AND THE USSR. PRESS REPORTS SAY THAT THIS AGREEMENT BRINGS TO A CLOSE SIX YEARS OF FRG/USSR ATTEMPTS TO REACH A GENERAL AGREEMENT ON ATHLETIC COMPETITION. THE REPORTS HIGHLIGHTED THE FACT THAT THE PROTOCOL IS EXTENDED TO WEST BERLIN, IN ACCORDANCE WITH THE QA. THE PROTOCOL STATES THAT IT SERVES TO SUPPLEMENT THE FRG/USSR CULTURAL AGREEMENT OF MAY 1973 AND MAKES PROVISION FOR DIVISION OF COSTS IN THE EVENT OF BILATERAL ATHLETIC CONTESTS BUT LITTLE MORE. FONOFF REP (VON ARNIM) SAYS THAT THE MAJOR PROBLEMS REMAIN UNSETTLED, I.E., HOW TO ENSURE THAT BERLIN IS IN FACT INCLUDED IN ATHLETIC EXCHANGES. HE EXPECTS THAT MOSCOW WILL CONTINUE TO INSIST ON INVITATIONS FOR BERLIN EVENTS BEING ISSUED FROM BERLIN.

10. COMMENT: NO SIGNIFICANT PROGRESS TOWARD A RESOLU-
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TION OF SPECIFIC PROBLEMS APPEARS TO HAVE BEEN MADE IN MOSCOW, AND HENZE COULD POINT ONLY TO THE SOVIET SUGGESTION FOR LISTING PARTICIPANTS IN THE MIXED ECONOMIC COMMISSION AS AN EXAMPLE OF HIS OPENING REMARKS THAT THE SOVIETS SEEMED INTERESTED IN PRAGMATIC SOLUTIONS. IT MAY BE THAT THE PROBLEM OF

INVITATIONS TO SPORTING EVENTS IN BERLIN HAS
BEEN MADE LESS THORNY BY THE STATEMENT OF THE GERMAN
SPORTS FEDERATION'S PRESIDENT, WILLI WEYER, THAT IN
THE CASE OF "DIFFICULT QUESTIONS," SUCH AS WORLD
CHAMPIONSHIPS IN BERLIN, BOTH SIDES INTEND TO REACH
AGREEMENT ON THE PROCEDURE TO BE FOLLOWED IN EACH
INDIVIDUAL CASE. WEYER SAYS THE DSB IS SEEKING A
"COMPROMISE FORMULA" AND WILL HAVE TO WAIT AND SEE HOW
THE SOVIET SIDE REACTS TO THE SPECIFIC PROPOSALS FOR
SPORTING EVENTS THE DSB SUBMITS.
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